

KEY RESULTS OF THE EU PROJECT PRAVO-JUSTICE

January-June 2025



Funded by
the European Union



PRAVO-JUSTICE



**EXPERTISE
FRANCE**
GROUPE AFD

COMPONENT 1

Prosecutorial reform and prosecution for international crimes

Facilitating the reform of PPOs in Ukraine in line with best European standards; increasing performance, and ensuring accountability for international crimes.

PROSECUTORIAL REFORM

- Ukraine's first **National Crime Survey**, including sections on sexual and domestic violence, completed. Data analysis started.
- Full support provided for the implementation of a pilot project on **the prosecutorial management reserve**, which involved more than 500 candidates.





- Support provided for the **attestation** of about 30 prosecutors (only 10 out of 30 having successfully passed all the stages).
- Technical development completed and implementation launched of **the electronic document management system (EDMS)** for the Qualification and Disciplinary Commission of Prosecutors.
- Development started of **an IT tool for international mutual legal assistance (MLA tool)**, which will allow for more efficient processing of extradition requests and cooperation with the ICC.
- Expert support provided to develop a strategy for allocation of cases among prosecutors to ensure transparency and equal workload.
- Within the framework of the working group under the Office of the Prosecutor General, written recommendations on amendments to the legislation to **strengthen prosecutorial self-government bodies (QDCP and COP)** and improve disciplinary procedures developed and agreed.

- Outreach events held as part of **the Community Prosecutor project** at secondary schools in the cities of Bucha and Lviv.

SUPPORTING THE INVESTIGATION OF WAR CRIMES AND OTHER INTERNATIONAL CRIMES

- Participation in the work of the **Atrocity Crimes Advisory Group (ACA)** for Ukraine. In particular, the Project was represented in 9 out of 10 thematic clusters (crimes of aggression, genocide, environmental crimes, deportation of children, attacks on critical infrastructure, conflict-related sexual violence (CRSV), filtration camps, taking civilian hostages, and crimes against cultural heritage), as well as in regional clusters.
- Within the framework of the ACA clusters, the Project experts prepared more than **10 expert documents** on specific legal issues of international humanitarian law and international criminal law.
- Work on **the top-priority criminal case (on command responsibility)** completed. The conclusions were brought to the attention of the Office of the Prosecutor General.
- Expert support provided in the daily activities of **the Interagency Working Group of Military Specialists (IWG)**. The Project experts developed more than 15 military analytical reports, reports on command responsibility/command subordination, and on the use of military equipment and weapons.
- Support provided for the conduct of **the United for Justice International Conference** on the protection of the rights of victims and witnesses of international crimes.
- In close cooperation with the Department for Combating Crimes Committed in the Context of Armed Conflict of the Office of the Prosecutor General, the Project developed and conducted a series of **trainings to improve skills in drafting procedural documents**. The trainings were held in the cities of Kyiv, Odesa, and Dnipro. More than 40 prosecutors and investigators participated in the trainings.



- Together with the International Cooperation Department of the Office of the Prosecutor General, the Project developed and conducted a series of **trainings on the techniques of drafting international mutual legal assistance requests**. The trainings were attended by more than 30 prosecutors.
- **Training Initiative “Trial of International Crimes: From Theory to Practice”** organised and launched, consisting of: 10 webinars to review decisions of international courts and tribunals, a three-day workshop, and an interactive course. The initiative brought together 40 representatives of legal professions (judges, judicial assistants, prosecutors, and lawyers).
- Project on the **monitoring of court hearings in war crimes cases** implemented. The final report of the project is currently being reviewed; its results will be presented in the next reporting period.
- Assistance provided to the Office of the Prosecutor General and other authorities in **drafting a PACE Resolution on the protection of media professionals** in the context of the Russian Federation’s aggressive war against Ukraine.

- Support provided to the Coordination Centre for Victims and Witnesses: coordinators selected for regional offices (Luhansk, Donetsk, and Kyiv regions); expert support provided to the selection commission.

SUPPORT FOR CIVIL SOCIETY INITIATIVES

- Grant procedure completed aimed at **supporting the Office of the Prosecutor General in communications on unlawfully detained civilians.**
- Grant procedure ongoing aimed at **assisting in the provision of psychological support and strengthening resilience of prosecutors** working in Kherson, Kharkiv, Zaporizhzhia, Sumy, and Chernihiv regions.
- Grant finalised and signed to **support the Office of the Prosecutor General in promoting human rights-based approaches to victim-centred justice** and building cases on crimes committed against the LGBTQI+ community.
- A grant for the Ukrainian Women Lawyers Association ‘JurFem’ was finalised and signed **to support prosecutors in responding to domestic and sexual violence**, including the interpretation of crime survey results.



Providing comprehensive expert, organisational and technical support to Ukrainian judiciary. Analysis of legislative initiatives and development of recommendations. Promoting the institutional capacity of judicial governance and administration bodies.

ANALYTICAL AND LEGISLATIVE WORK

- Comprehensive expert, organisational and technical support of the operation of the **Ethics Council** provided in the framework of the competition for two vacant positions of HCJ members under the quota of the Congress of Judges and for two more vacant positions under the President's quota.
- Support provided to facilitate the functioning of the **HCJ Service of Disciplinary Inspectors**: 30 PCs and 5 servers purchased, and training provided to the SDI members to strengthen their institutional capacity.
- Support provided to the **Advisory Group of Experts** and its Secretariat, in particular, in assessing some 50 candidates for the position of CCU judge. Candidates for five vacant positions of CCU judges were recommended by the appointing authorities. 1 judge was appointed to the CCU based on the results of the competition.
- Organisational and expert support provided during the preparation for the launch of the **Expert Council**, which will select judges to the Specialised District Administrative Court and the Specialised Administrative Court of Appeal.

- Measures to strengthen the HCJ's cooperation with European judicial institutions, in particular with the European Network of Councils for the Judiciary (ENCJ), supported: organisational and expert support provided to hold the **survey on judicial independence in Ukraine**.
- **Cognitive testing of judicial candidates** to appellate courts conducted; support provided to improve the performance of the Secretariat in evaluating 9,339 applications for 1,800 judicial positions in local courts, at the request of the **High Qualification Commission of Judges of Ukraine**.
- Expert support provided to strengthen the operational capacity of the **Public Integrity Council**.
- Measures taken to strengthen the **SJA's** cooperation with the International Association for Court Administration (IACA).
- Practical course **"Working with Vulnerable Witnesses in War Crimes Trials"** updated and conducted; concept of the **distance online course "Rule of Law in the Work of Judges"** developed.





- Expert assistance provided in the preparation of the Concept and the Roadmap for the implementation of the new **UJITS**.
- Launch of the updated **Database of Legal Positions of the Supreme Court** facilitated; the first phase of the outreach campaign being deployed, which helped more than 30,000 legal professionals learn about the benefits of the Database use.
- More than 10 public events held aimed at strengthening the capacity of the judiciary and court staff, as well as at discussing problematic issues of the Ukrainian judicial system.

SUPPORT FOR CIVIL SOCIETY INITIATIVES

- Launch of a new phase of the Model Courts Initiative, which has already united more than 140 courts, supported through issuing a grant to the **All-Ukrainian Association of Court Employees**.
- Grant finalised and signed with the **NGO La Strada-Ukraine** to increase access to justice for children as vulnerable court users, within the Model Courts Initiative.
- Grant provided to the **NGO Dnistrianskyi Centre** to assess the functional effectiveness of judicial governance and self-government bodies.
- The first phase of the grant to the **Ukrainian Bar Association** for raising awareness of the legal community about the SC's IT tools was implemented.



SUPPORT OF CIVIL SOCIETY INITIATIVES

28%

EUROINTEGRATION

- > Shadow Report 2025 regarding Chapters 23 and 24
- > Implementation of unified approaches to resolving administrative disputes

29%

PROSECUTORIAL AND PRE-TRIAL INVESTIGATION BODIES, HUMAN RIGHTS

- > Strengthening psychological resilience of prosecutors
- > Raising awareness of civilian detainees
- > Human-centered approach in cases related to human rights protection and the investigation of crimes against the LGBTQI+ community

≈ €810 000

12
ORGANISATIONS

28%

JUDICIAL SYSTEM

- > Increasing courts' client-orientation
- > Ensuring consistency in application of law
- > Enhancing capacity of judicial self-governance bodies
- > Improving access to justice for children as a vulnerable group
- > Raising awareness of the judicial reform implementation in the legal community

15%

ENFORCEMENT OF COURT DECISIONS

- > Analysis of judicial oversight of the enforcement of court decisions
- > Raising awareness of the preventive restructuring proceedings
- > Strengthening the professional development system of PEOs

COMPONENT 3

Enforcement and Protection of Property Rights

Promoting the implementation in Ukraine of best European practices and experience of EU member states in the field of property rights protection and enforcement of judgements. Analysis and development of legislation, as well as provision of recommendations in the areas of enforcement of decisions of courts and other bodies; insolvency; sanctions; management of state-owned enterprises; execution of sentences; and forensic expertise.

ANALYTICAL AND LEGISLATIVE WORK IN THE FIELD OF ENFORCEMENT AND INSOLVENCY

- **About 20 analytical documents** and expert opinions prepared, including draft laws on digitalisation of enforcement proceedings, on strengthening the protection of human and civil rights and freedoms in the course of enforcement, on strengthening the protection of the rights of a bona fide purchaser, etc.
- **Draft law on improving the procedure for terminating and suspending the activities of private enforcement officers** prepared.
- Analytical reports prepared on the **termination and suspension of judicial officers' activities in EU jurisdictions**, on **non-execution of court decisions on social security issues**, on **bankruptcy procedures for state-owned enterprises**, etc.
- Expert proposals and comments on the draft **Rule of Law Roadmap** provided.
- **Roadmap for the Development of the System for Collecting Data on the Enforcement of Judgments** analysed; recommendations for its improvement provided.

- NBU's proposals on improving the protection of creditors' rights and debt collection analysed; recommendations for their improvement provided.
- At the request of the Ministry of Justice, **a research methodology developed to survey small and medium-sized enterprises on problems in bankruptcy procedures.**
- Ukrainian legislation on **insolvency of individuals during martial law** analysed **and the report presented.** An opinion on problematic issues in the field of insolvency in wartime was prepared.
- Expert support provided in the preparation of internal regulations on the **termination of state-owned enterprises (SOEs) of the State Property Fund of Ukraine (SPFU).**

SUPPORTING THE PROFESSIONAL SELF-GOVERNMENT OF PRIVATE ENFORCEMENT OFFICERS, BANKRUPTCY TRUSTEES, AND FORENSIC EXPERTS

- **Specialised online course for forensic experts of Ukraine "Towards the Establishment of a Professional Association"** developed and launched.
- Together with the Association of Private Enforcement Officers of Ukraine, the **II Annual Conference on Judicial Oversight "Procedural**





Interaction Between Judges and Enforcement Officers in Enforcing Decisions” and the International Conference “EFFECTIVE SELF-GOVERNANCE as a Powerful Consolidating Factor 2.0” held.

- Together with the Ukrainian National Insolvency Trustees Association, the **III National Forum “Bankruptcy and Insolvency”** held.

ANALYTICAL AND LEGISLATIVE WORK IN THE FIELD OF PENITENTIARY REFORM AND PROBATION

- Comprehensive reports with recommendations prepared on draft laws **“On the Penitentiary System (No. 5293)”** and **“On the Disciplinary Statute (No. 5294)”**.
- Together with representatives of the State Institution “Probation Centre”, **amendments** developed **to Order No. 272/5 “On Approval of the Procedure for Supervision and Social and Educational Work with Persons Sentenced to Non-Custodial Punishments”**. They concerned changes to the **frequency of risk assessment** and the introduction of the **E-Probation** mobile application.

- Participation in the work of the **Consultative Expert Council** under the State Penitentiary Service of Ukraine ensured.

SUPPORT FOR THE STATE CRIMINAL EXECUTIVE SERVICE AND PROBATION

- Draft correctional programme **“Formation of Assertive Communication Skills with Prisoners Sentenced to Imprisonment”** developed.
- **Guidelines for Probation Volunteers** developed.
- **Methodological recommendations for assessing the competencies of probation officers by HR specialists** developed; **training delivered** to specialists from all branch offices of the State Institution “Probation Centre”.
- **Structure of the Probation Manager School** developed, consisting of five thematic modules. In April-May 2025, **Module 1 was delivered to 480 heads** of probation departments with the involvement of an international expert.





- Comprehensive training programme and related presentation on **motivational interviewing of probation clients** developed. The programme was successfully implemented for 64 mentoring trainers and 2 lecturers of the Penitentiary Academy.
- **Database of mentoring trainers**, who will subsequently train all probation officers, **created**.
- **Series of six webinars** held to explain problematic issues related to **the implementation of probation programmes**, with **1372 participants**.
- **Structure of the training programme “Effective Approaches to Working with Juvenile Probationers”** developed, consisting of 12 modules. That programme was used to **train 21 employees** working with juvenile probation clients and **2 lecturers of the Penitentiary Academy**.

SUPPORT FOR CIVIL SOCIETY INITIATIVES

- Grant awarding procedure started to **analyse the effectiveness of judicial oversight over the enforcement of court decisions**.
- The grant awarding procedure to **support the introduction of a preventive restructuring procedure in Ukraine** was launched.

COMPONENT 4

Support to EU Integration Process in the Justice Sector

Facilitating dialogue between justice sector stakeholders, monitoring and communication on the EU accession process. Assistance to the Ministry of Justice in the process of EU accession negotiations, support to legal education reform, and promotion of mediation.

EUROPEAN INTEGRATION

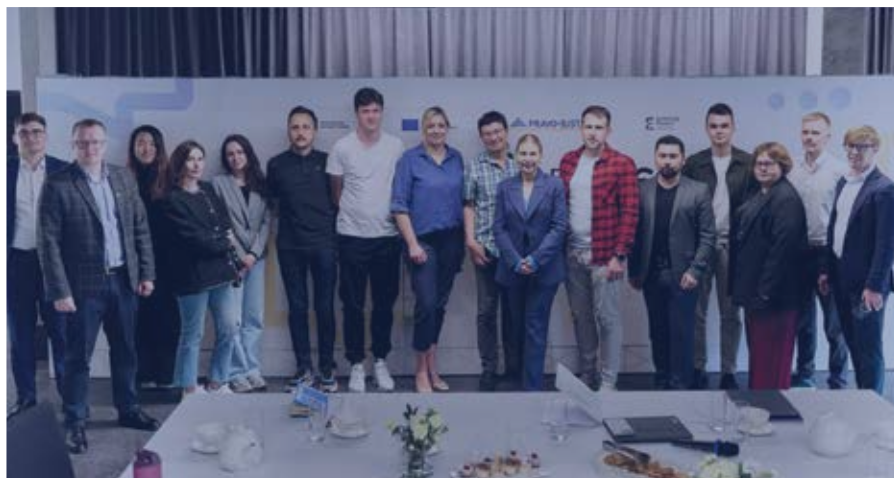
- In preparation for the EU accession negotiations and bilateral meetings with the European Commission experts, the **mock screening meetings** organised on Chapters 30 “Foreign Relations” and 31 “Foreign, Security and Defence Policy”.



- **Mechanism for coordinating international donors** involved in supporting the implementation of **the Rule of Law Roadmap** initiated. Work started on the creation of a coordination mechanism to involve representatives of the **public sector** in the process.
- **EU Talks** format – informal dialogue between key stakeholders of European integration and media representatives – launched.
- Forum **“Ukraine’s Accession to the EU: Shaping a Transformational Agenda”** supported.
- Study visit for the representatives of the justice sector to the **Court of Justice of the European Union** organised.
- Specialised training on effective communication as a component of the European integration process and seminar on the negotiations framework, in particular of Cluster 1 and Chapters 23 and 24.
- In cooperation with the National School of Judges of Ukraine and the Prosecutorial Training Centre of Ukraine, an interactive course on the basics of **EU law** for judges and prosecutors developed and integrated into the in-service training programme.
- **Online course for judges on judicial architecture and EU law** developed and delivered.
- **Monthly monitoring of Ukraine’s fulfilment of the Facility Plan commitments in terms of the of the judiciary** ensured.

LEGAL EDUCATION

- **Roundtable** discussion held to talk through potential challenges in reforming **legal education** in accordance with **the Concept of the Draft Law of Ukraine on Higher Legal Education and Initial Access to the Legal Profession**, including best practices of legal education systems in EU member states.



- New **curriculum “EU Fundamental Rights”** developed for higher education students majoring in 081 Law. A **manual “EU Fundamental Rights”** was also developed for academia of higher educational institutions, who plan to teach students the relevant discipline.
- Support for the National Round of the **Jessup Moot Court 2025** in Kyiv and NaUKMA team provided, which ran second, for the first time ever since Ukraine participated, in the final stage of the International Round in Washington, DC.
- Support provided to facilitate the participation of teams from Yaroslav Mudryi National University of Kyiv and Ivan Franko National University of Lviv in the **Central and Eastern Europe Moot Competition**.

MEDIATION

- IX International Forum “Mediation and Law” supported.
- Preparation of the 2025 Report on Mediation in Civil and Commercial Cases initiated.
- Student and academic initiatives and conferences on mediation supported.

ADMINISTRATIVE PROCEDURE

- Survey conducted among administrative courts to assess the understanding of the approaches set out in Law of Ukraine “On Administrative Procedure”. The report upon the survey results was presented to the judiciary.
- Series of webinars and trainings held on the application of Law of Ukraine “On Administrative Procedure” for judges and judicial assistants.

BAR

- **Roundtable discussion on Bar reform** in Ukraine held. That was the first event of a kind since 2018.

SUPPORT FOR CIVIL SOCIETY INITIATIVES

- Grant awarding procedure started for civic monitoring and evaluation of Ukraine’s progress in European integration under Chapters 23 “Justice and Fundamental Rights” and 24 “Justice, Freedom and Security”; its results will be presented in the **Shadow Report 2025** with updated recommendations and analysis of current challenges.
- Grant awarding procedure started on a comprehensive analysis of the application of Law of Ukraine “On Administrative Procedure” (LAP) and introduction of unified approaches to resolving administrative disputes.



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